

The Case for Medications for Addiction Treatment (MAT) and other Treatment for Unmet Behavioral Health Needs:

A Judge's Viewpoint

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DISCLAIMER

- This session was conducted for members of county-based teams in CA involved in the County Touchpoints and the Expanding Access to MAT in County Criminal Justice Settings Collaboratives. The project is funded through California's Department of Health Care Services with State Opioid Response funding from SAMHSA. The content is being made available to all interested parties.
- Please note this content has not been professionally edited and the session was conducted using Zoom.

KEY POINTS

- Justice system professionals who leverage opportunities to connect persons with effective substance use disorder services are better able to fulfill the aims of their role.
- The justice system is integral to county/community efforts to effectively identify, engage and improve outcomes for persons with substance use disorders and justice system involvement.
- Treatment works; Community strategies to reduce crime and recidivism and otherwise enhance public safety by enhancing the SUD service delivery system benefit from the involvement of and alignment with judges and other justice professionals.
- Harm reduction is a new concept for many justice professionals but its implementation supports justice system aims.

OVERVIEW OF THE LOS ANGELES COUNTY OFFICE OF DIVERSION AND RE-ENTRY

HEALTH MANAGEMENT ASSOCIATES

ODR MISSION

- **Develop and implement county-wide criminal justice diversion for persons with mental health and/or substance use disorders and provide reentry support services to vulnerable justice involved populations.**
- **The goals of ODR include reducing the number of inmates with mental health and/or substance use disorders in the Los Angeles County Jails, reducing recidivism, and improving the health outcomes of justice involved populations who have the most serious underlying health needs.**

ODR APPROACH

- **The Assessment:** ODR carefully and thoroughly assesses each individual patient in custody, both clinically and legally, before requesting a court date to have that person removed from custody and placed into ODR's programs.
- **The Hearing:** Whether or not an individual patient is placed into an ODR program is determined by a judge during an adversarial process where prosecution and defense argue their positions.
- **The Conditional Release:** If the judge allows release, the patient is ordered to ODR, and only an ODR program may pick-up the individual from jail.

ODR HOUSING

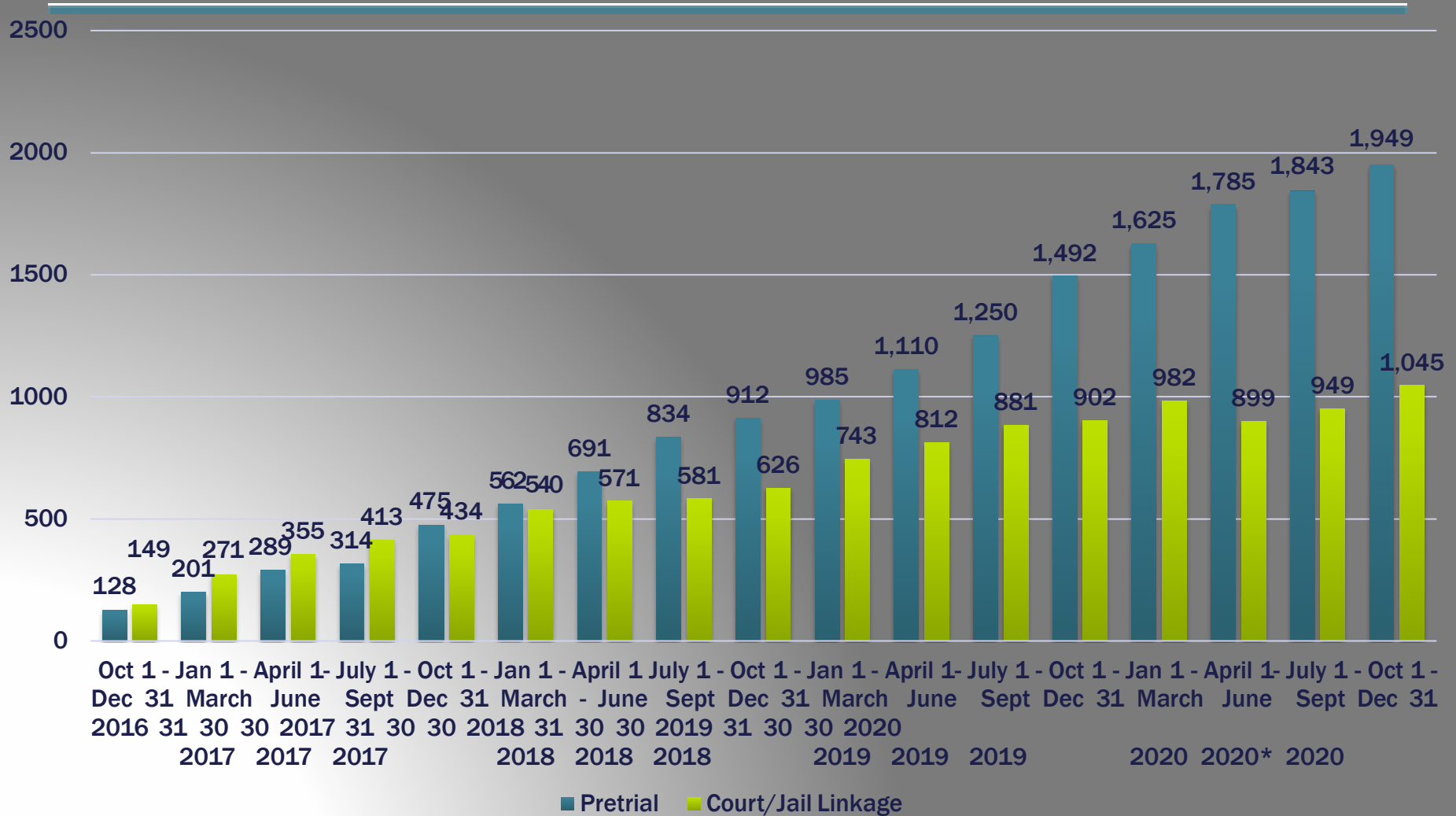
- A permanent supportive housing and treatment program that serves individuals who are incarcerated in the Los Angeles County Jails, are homeless, and have a serious mental health disorder.
- Clients are connected to interim housing upon release and continue on to permanent supportive housing.
- Since August 2016, ODR has served 2,994 homeless clients.



ODR HOUSING & CAPACITY

- ODR Housing is capped at 2,200 slots at current budget
- Currently, ODR has approximately 150 slots remaining (the last quarterly report indicated 1,949 slots were full)
- Accounting for cases already set for hearings through mid-June, ODR expects to fill our final block of slots and reach capacity
- Given this, ODR did not want to calendar hearings for persons if a slot would not be available for them
- Therefore, ODR closed the referral link for new referrals in early April (ODR had to close the link once before during COVID-19 when the courts essentially closed to new cases)
- ODR will continue to fill the program until all 2,200 slots are full, which is expected to take place by mid-June

CUMULATIVE NUMBER OF ODR HOUSING CLIENTS RELEASED TO HOUSING

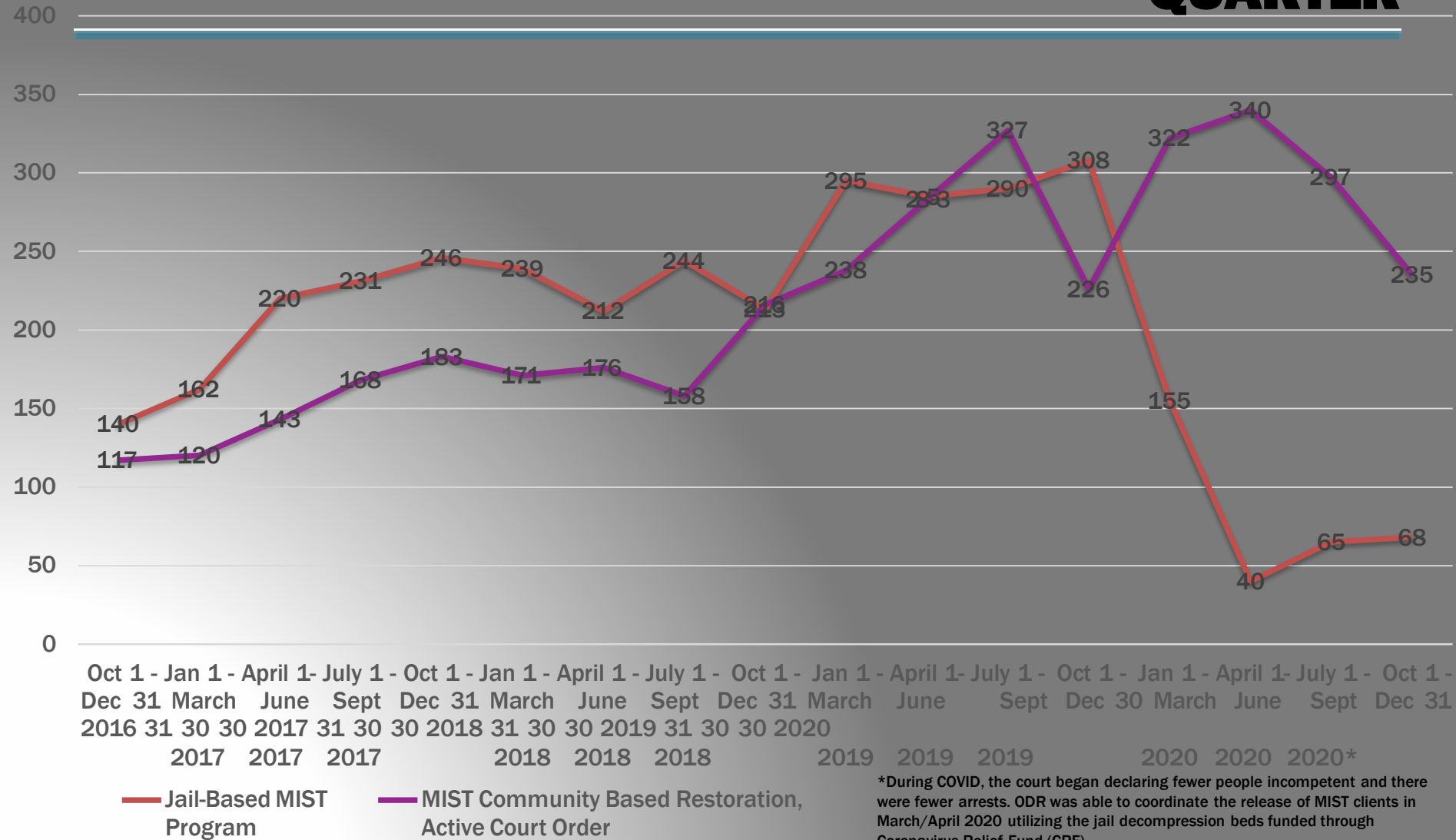


* Revised data count has been reflected for April to June 30, 2020 quarter.

MIST-COMMUNITY BASED RESTORATION

- The Misdemeanor Incompetent to Stand Trial-Community Based Restoration (MIST-CBR) program diverts individuals facing misdemeanor charges who are found incompetent to stand trial into community based settings to be restored to competency.
- Since October 2016, 1,773 clients have been removed from jail and connected to community based treatment including community outpatient, inpatient, Institutes for Mental Disease (IMD), and supportive housing programs.

NUMBER OF MIST-CBR CLIENTS SERVED BY QUARTER



FIST-COMMUNITY BASED RESTORATION

- In July 2018, ODR launched the Felony Incompetent to Stand Trial-Community Based Restoration (FIST-CBR) program to divert individuals facing felony charges who are found incompetent to stand trial into community based settings to be restored to competency.
- Since July 2018, a total of 746 clients have been removed from jail and connected to community based treatment including through PC 1370 (a)(1)(G) which allows those on the list who have become competent to be adjudicated and diverted to housing and care in the community.

DEPARTMENT OF STATE HOSPITALS DIVERSION

- In 2018 California passed legislation creating a new way for courts to authorize pre-trial diversion for individuals with serious mental disorders who are charged with certain felony or misdemeanor crimes.
- Since the launch of the program on March 1, 2019 to December 31, 2020, the Department of State Hospital Mental Health Diversion (DSH Diversion) program diverted 219 clients (60 between October to December 2020).
- As part of the legislation, funding was set aside for LA County to divert clients who are likely to become FIST. ODR was awarded a contract by the Department of State Hospitals to serve 200 individuals over three years.

ODR HOUSING MATERNAL HEALTH DIVERSION PROGRAM

- Under the directive of the LA County Board of Supervisors, ODR has prioritized diverting pregnant women from the jails to the community with supportive services and housing provided by ODR. ODR Housing Maternal Health Diversion Program launched in April 2018.
- A majority of these pregnant women reside in specialized interim housing settings that allow women to remain with their children until they can move into permanent supportive housing.
- As of December 2018, 155 pregnant women were diverted from LA County Jails with 121 currently active. Between October to December 2020, 5 new pregnant women entered the program and 62 women are currently in permanent supportive housing.

OLIVE VIEW MEDICAL CENTER INPATIENT PSYCHIATRIC UNIT

- **18-bed ODR Psychiatric Unit at Olive View-UCLA ("6C") opened July 16, 2018 and serves the most acute psychiatric patients in custody.**
- **Patients come primarily from the jail's Forensic Inpatient Unit (FIP) watch list.**
 - **Patients are selected based on acuity and ability to divert charges.**
 - **6C addresses the acute psychiatric bed crisis in the jail and helps LAC meet its obligations under the DOJ settlement agreement.**
- **Since inception (July 16, 2018), we have admitted 383 patients (29 between October to December 2020) with a combination of clients from ODR's FIST, MIST and ODR Housing programs.**
 - **370 have graduated (stepped down to a lower level of care).**
 - **Average length of stay of graduates: 41 days.**

COVID-19 OUTBREAK MANAGEMENT

- **ODR's Own Reception/Admission and Quarantine Sites:** Creation of 4 new specialized ODR COVID-19 sites, including one for women and children.
- **Outbreak Management:** Site assessment, outbreak testing and contact tracing done by specialized ODR team.
- **Surveillance Testing:** Weekly surveillance of 20% of all ODR clients and 20% of all housing staff. Train all 73 providers with 1,800 beds in weekly testing protocols.
- **Clinical Support/Training:** On-site clinical support and training to housing providers by ODR clinical team.

COVID-19 OUTBREAK MANAGEMENT

- **Manage outbreak:** Test and identify COVID-19+ patients; contact, quarantine and isolate all contacts.
- **Coordination:** Safely moving residents to appropriate level of Quarantine/ Isolation (QI) housing.
- **Surveillance Testing:** Train all 73 providers with 1,800 beds in weekly testing protocols.
- **Technical Assistance/Training:** Providers operating QI Housing; Providers establishing surveillance testing programs/protocols.

Outbreak Identification	129 completed quarantines of housing sites 19 houses currently on quarantine
Testing: Staff and residents	Outbreak and Diagnostic: 7,926 tests Weekly Surveillance: 14,496 tests Post Jail Release: 1,372 tests Total Administered: 23,795
Identification: All COVID-19+ staff and residents	196 clients, 128 staff

Data as Feb 2, 2021

LAW ENFORCEMENT ASSISTED DIVERSION (LEAD)

- Law Enforcement Assisted Diversion (LEAD) is a community diversion program that aims to reduce recidivism and increase public safety.
- Provides individuals at high risk of recidivism for substance use and/or prostitution offenses with harm reduction based case management, housing, mental health and substance use treatment, and supportive services.

LEAD South Los Angeles/North Long Beach

- Launched November 2017
- 322 clients referred; 155 enrolled (Grant Goal: 300 referred; 160 enrolled met July 2020)
- 84% were homeless at time of referral; currently 137 clients in permanent housing and 2 clients in interim housing.

LEAD Hollywood

- Launched May 2019
- 52 clients referred; 34 enrolled (Goal: 100 referred; 60 enrolled)
- 100% were homeless at time of referral

LEAD East Los Angeles

- Plans to launch January 2021



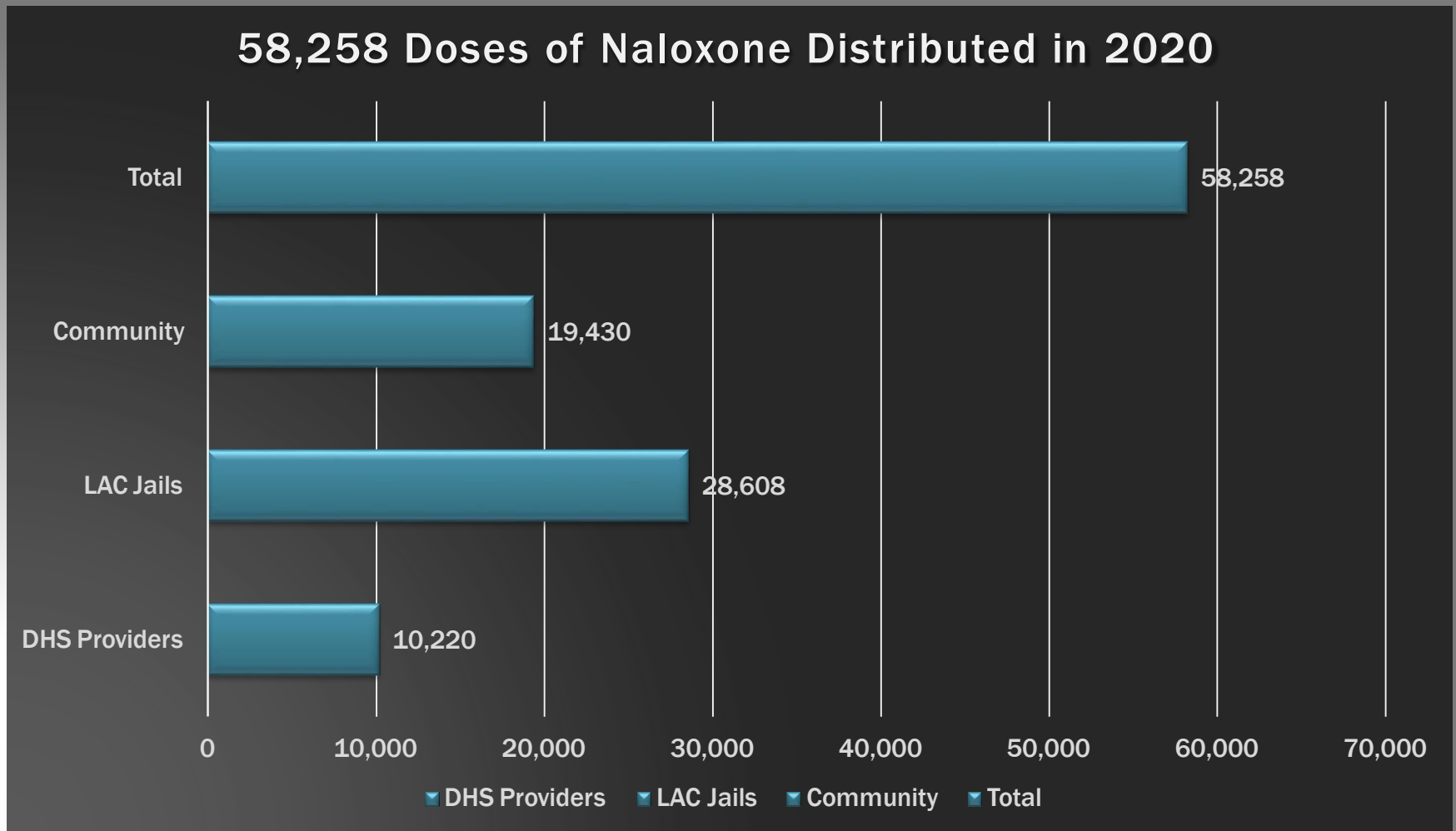
OVERDOSE EDUCATION + NALOXONE DISTRIBUTION PROGRAM (OEND)

- ODR launched the DHS Overdose Education and Naloxone Distribution (OEND) Program. Naloxone is a medication used to reverse opioid overdose.
- Populations: OEND aims to reach individuals who have recently been released from incarceration and the broader reentry population, and high-risk individuals who encounter DHS programs and who are more likely to be present at the scene of an overdose.
- Program Participation: To date, 169 programs (either DHS or DHS-contracted) have been trained through OEND program.
- Community members responded to 3,391 overdose reversals in 2020.

OVERDOSE EDUCATION + NALOXONE DISTRIBUTION PROGRAM (OEND)

- **Training:** In jails (with naloxone provided on release), community outreach, housing and service settings including the Community Reentry Center. 2,035 people from 82 DHS or DHS-contracted providers trained to date.
- **Videos:** In June 2019, filming was completed for a series of overdose education videos intended for use in: LA County jails, the Probation Department, street outreach, housing sites, and substance use treatment centers.
 - Filmed and made public 8 educational videos.
 - Partnership with LASD to play videos in secure jail release areas.
 - Videos will be made available online, for free.
- **Naloxone Distribution:** Vending machines were installed in the secure release areas of IRC and CRDF to provide free naloxone to all individuals being released from LAC jails.

OVERDOSE EDUCATION + NALOXONE DISTRIBUTION PROGRAM (OEND)



BREAKING BARRIERS

- **Breaking Barriers is a 24 month rapid rehousing program that provides short term rental subsidies, employment services and case management to adult felony probationers in LA County.**
- **Primary goals are to:**
 - **Reduce recidivism to jail and prison**
 - **Increase housing retention**
 - **Maintain employment**
- **Since the beginning of July 2015, Breaking Barriers has served 561 individuals and currently has 208 active clients with 195 clients currently in housing.**

LA FREE THE VOTE (LAFTV) - CAMPAIGN TO EDUCATE & REGISTER JUSTICE INVOLVED VOTERS



LA Free the Vote 2020 Election Season Summary of Achievements:

- Over 400 new county employees and community partners were trained on voter motivation and registration.
- We registered approximately 3,150 people inside jails and 2,308 ballots were returned from jails.
- LA Voice/LARRP/Shields for Families provided key support to our efforts and directly registered 972+ system impacted individuals to vote.
- We created a website and engaged with 6,000 people through social media. We created two LA Free the Vote videos along with a version acknowledging the passage of Proposition 17 and the newly eligible voters on parole in LA County.
- [LA Free the Vote got press coverage \(see KCET, Spectrum News, and ABC7\) and Snoop Dog tagged the campaign](#) in his post on voting!
- We aired an LA Free the Vote radio spot on KJLH.
- We hosted two major voter education and entertainment virtual events, deepening our partnerships and increasing momentum.



LA Free the Vote press conference. Pictured: JJ Lamas, Community Health Worker with Center for Employment Opportunity; Susan Burton founder of A New Way of Life; Joseph Pettit, Program Associate LAARP; and Tim Kornegay, Transformational Justice organization with LA Voice

PROPOSITION 47 ROUND 1 UPDATE

- **ODR Proposition 47 funds are being allocated to the following programs:**
 - **Reentry Intensive Case Management Services (R-ICMS):** a case management and systems navigation program serving the justice involved population. Services are delivered by Community Health Workers who have lived experience of reentry and incarceration. (see Slide 22).
 - **Reentry Interim Housing:** supportive residential settings for homeless clients to meet the needs primarily of R-ICMS clients.
 - **ODR is working alongside its fellow grantee, the Mayor's Office of Reentry, to restructure the Joint Local Advisory Committee as a more public-facing space for collaboration and community engagement.**
 - **Changes include:** publishing a report on program updates prior to meeting, proactively inviting community partners to attend, and hosting the meeting outside of regular business hours.

PROPOSITION 47 GRANT ROUND 2 UPDATE

- BSCC awarded ODR a second round of Proposition 47 grant funds totaling \$18,616,627 for 2019 through 2023. The new funds will be used to:
 - Continue to provide RICMS and reentry interim housing services and implement new employment and training services focused on career pathways in high-growth sectors.
 - In November 2020, ODR launched “Skills and Experience for the Careers of Tomorrow” or SECTOR program. The SECTOR program will offer occupational skills-training and paid work experience programs for careers in high-growth sectors combined with intensive case management, connection to behavioral health and other supportive services, and cognitive behavioral interventions to prevent recidivism.
 - ODR has contracted with six community-based providers to operate the SECTOR program across LA County: Alliance for Community Empowerment, Anti-Recidivism Coalition, Covenant House of California, Chrysalis, Friends Outside of Los Angeles County, and Paving the Way. They will provide training and paid work experience opportunities for careers in Advanced Manufacturing, Construction, Healthcare and Social Assistance, Government, Information Technology, Green Jobs, Arts and Entertainment, and more. The providers began enrolling participants in January and will serve 500 participants in 2021.

REENTRY INTENSIVE CASE MANAGEMENT SERVICES (R-ICMS)

- Whole Person Care (WPC) and ODR have been collaborating with the Department of Mental Health and the Department of Probation to coordinate care for post release community supervision (PRCS) clients released from state prisons to LA County.
- Program has grown to 29 providers and 101 Community Health Workers.
- Three interim housing sites now operating and open to R-ICMS clients:
 - Christ Centered Ministries (Women) – 20-bed site located in South LA (opened August 3, 2020).
 - Christ-Centered Ministries (Men) – 20-bed site located in South LA.
 - First to Serve (Men) – 36-bed site for men located in Mid-City (opened August 3, 2020).
- Program launched in April 2018 and has served 16,027 justice involved individuals. The program has served 1,997 newly enrolled clients between October to December 2020. Referrals come from Probation, CA Department of Corrections and Rehabilitation (CDCR), county jails, and community-based organizations.

INVEST PROGRAM

- INVEST launched in January 2018. This collaboration between Probation, Workforce Development Aging and Community Services (WDACS), and ODR and provides adult felony probationers a path to living wage employment through individualized employment support services and training.
- The INVEST program offers career development planning, training, and support to clients from two co-located Probation Officers and two INVEST-dedicated America's Job Center of California (AJCC) staff in WDACS AJCCs.
- Since the inception of the program in 2018, a total of 1,359 individuals are enrolled. Once at capacity, the program anticipates serving 600 clients per year.

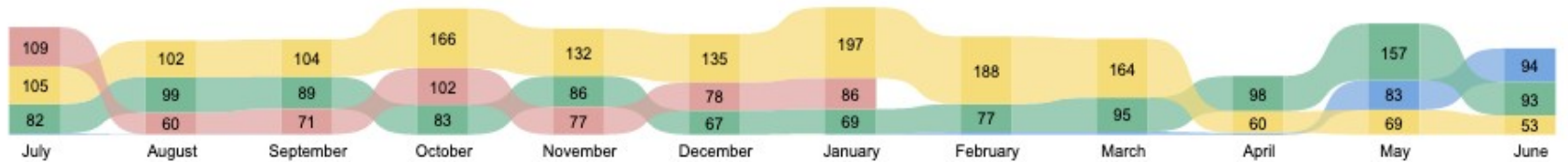
INVEST BY THE NUMBERS

Monthly High-Level Summary

Referrals Submitted	Referrals in Progress	Enrolled in INVEST	Participants Trained	Participants in Subsidized Employment	Participants Exited	Unsubsidized Employment Rate
3,362	322	1,359	330	201	976	52.0%

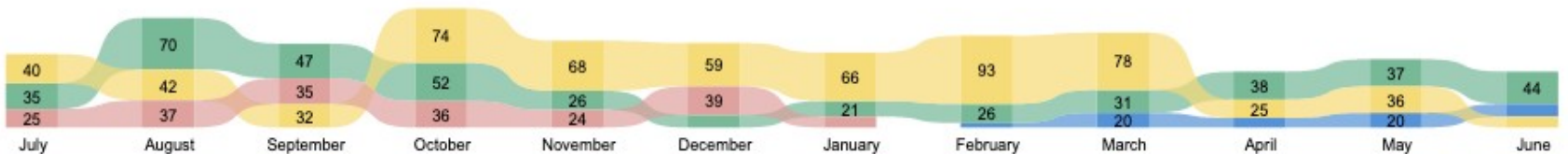
Referrals Submitted by FY

Fiscal Year ● 2018 ● 2019 ● 2020 ● 2021



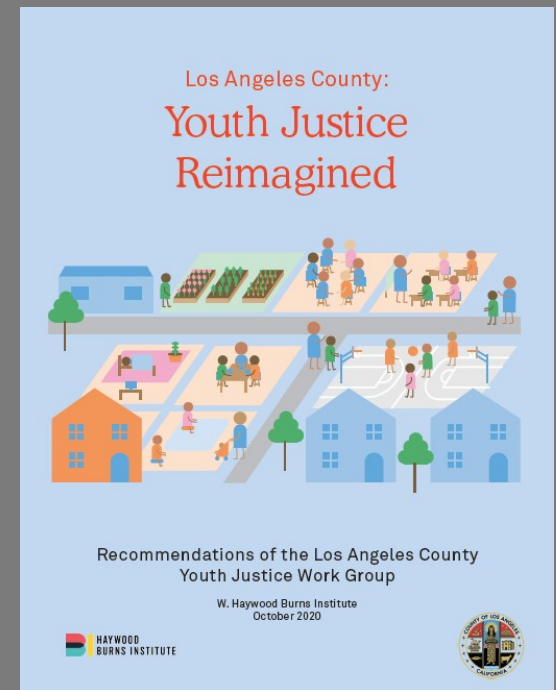
Enrollments in INVEST by FY

Fiscal Year ● 2018 ● 2019 ● 2020 ● 2021

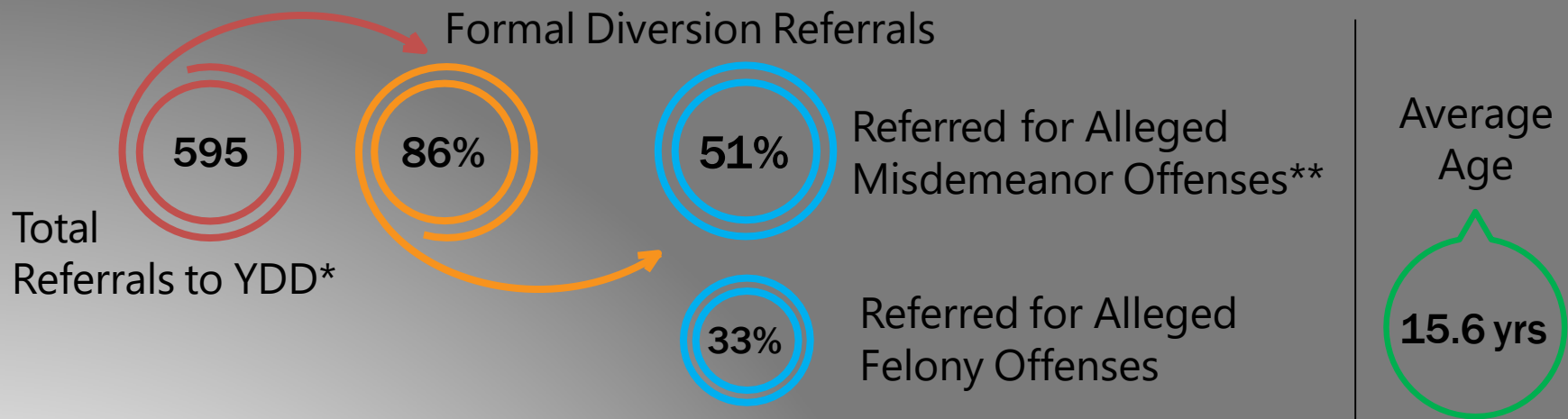


YOUTH DIVERSION AND DEVELOPMENT (YDD)

- In response to the board motion, Restructuring the Juvenile Justice System: Building a Health-Focused Model, the Youth Justice Work Group—co-led by YDD and the CEO—released a final report in October 2020, recommending that LA County transition away from Juvenile Probation and to a new health and equity focused model for youth justice in the next five years. For more information, see lacyouthjustice.org/report.
- YDD is working with UCLA School of Law’s Criminal Justice Program on strategic planning to build capacity for restorative and transformative justice among youth diversion and development providers.
- YDD is working with the Vera Institute of Justice to assess opportunities to improve outcomes for justice-involved girls, with a focus on dual status youth. Dual status youth refers to those who have had contact with the child welfare and justice systems.



YOUTH DIVERSION AND DEVELOPMENT (YDD)



*12% of referrals have been informal youth development referrals, 2% have not been eligible

**8% of formal diversion referrals have been for alleged infraction or status offenses



Latinx Black/African-American White



Male Female Non-binary

Most Common Service Categories Based on Youth Goals



Note: Counts that don't add up to 100% reflect missing data. Although providers are still receiving referrals and are working hard to serve young people virtually during the time of COVID-19, there have been some delays in scheduling intake assessment sessions and a higher proportion than usual of data that has not yet been confirmed.

YDD EXPANSION UPDATE

- YDD is finalizing a Work Order Solicitation to be released in early 2021. Expansion of referral sources to equitably increase the number of youth who are connected to supportive services in lieu of justice system involvement will include systemwide expansion with LASD, along with expansion with LAPD, and the addition of Hermosa Beach PD, Manhattan Beach PD, Pomona PD, and Redondo Beach PD.

COMMUNITY REENTRY CENTER

D.O.O.R.S (Developing Opportunities Offering Reentry Solutions) Community Reentry Center (CRC): provides access to an array of comprehensive community-based supportive services to address the barriers to successful reentry and rehabilitation of individuals on adult felony supervision, their families and the community.

Services at the D.O.O.R.S center include but are not limited to housing, employment, legal aid, educational support, mental health assessment and linkage, substance use screening/counseling and health and healing through the arts. The services are provided in a welcoming environment by county partners and community-based organizations that are considered leaders in the reentry work and experienced professionals with high-risk communities.

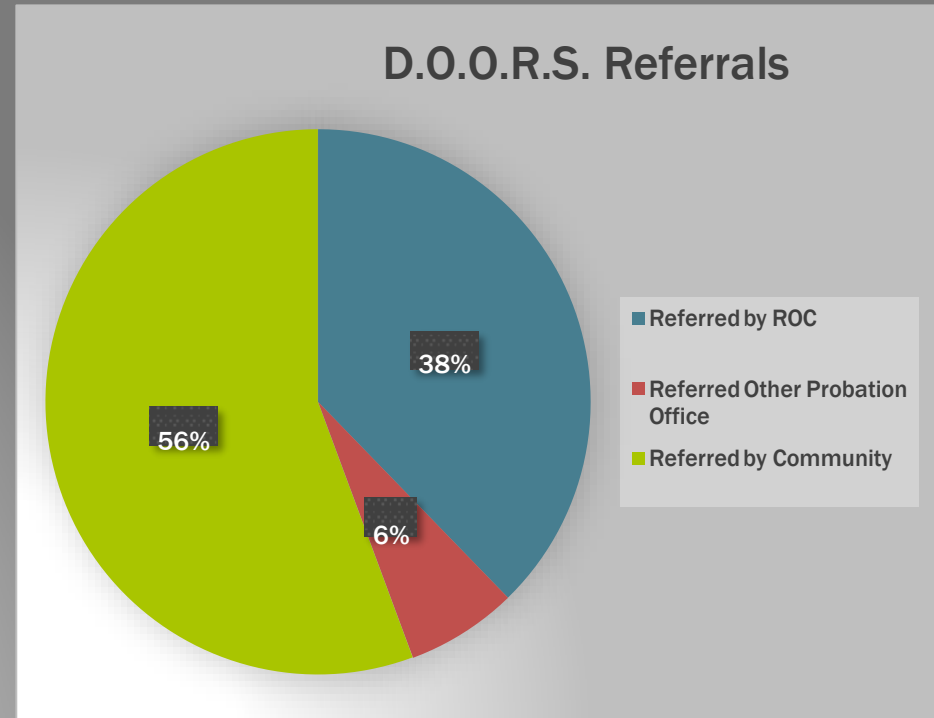
Programming focuses on improving probation supervision outcomes and reducing justice system contacts and state prison commitments, and providing services to non-supervised community members in an effort towards prevention of future justice system involvement.

DOORS REFERRALS

October to December 2020 Update:

Referrals	# of Individuals
Referred by Reentry Opportunity Center (ROC)	80
Referred Other Probation Office	14
Referred by Community	118
Self-Referred	2
Total Individuals Referred	214
Internal Referrals	24

Services	Referred Clients	Individuals Linked	Average Linkage Rate
Family Preservation (ANWOL)	33	26	79%
Employment (Chrysalis)	124	46	37%
Mental Health (DMH)	45	13	29%
Anger Management (Five Keys)	23	13	57%
Domestic Violence (Five Keys)	12	7	58%
Education (Five Keys)	46	25	54%
Parenting (Five Keys)	23	16	70%
Housing (HOPICS)	123	23	19%
ICMS (HOPICS)	59	8	14%
Substance Abuse (HOPICS)	37	12	32%
Employment (INVEST/WDACS)	85	37	44%
Legal Aid (LAFLA)	88	19	22%
Art Therapy (Homeboy Industries - Somos Los Arte)	14	11	79%



ODR SUPPORTS CIT

- **Critical Intervention Training (CIT)**
 - ODR provides funding to support the Sheriff Department's CIT program, which plans to provide a 32-hour training to approximately 2,620 patrol personnel by June 2021.
 - The goals of CIT include reducing use of force in the field, improving the linkage of persons with mental illness and SUDs to services rather than booking and incarceration, and reducing recidivism.
 - From October to December 2020, 8 personnel were trained. 1,367 personnel have been trained since December 2016.

ODR HOUSING SUCCESS STORY



- ODR staff and our providers recognize the unique bond between our clients and their four legged companions. We're pleased that our interim housing sites and most of our permanent housing sites are able to provide reasonable accommodations so that our clients can benefit from the support of their furry friends.

- The ODR Team is a bunch of dog lovers and we couldn't help but share the story, and photos of two of our client dogs.
- The left photo shows one of our clients who was reunited with his dog after his dog spent 9 months at the pound and our client spent 9 months jail.
- The right photo is another dog who belongs to a client who after testing positive for COVID-19 moved to ODR's quarantine/isolation (q/i) site from his usual interim housing site - at a FIST house. The client was able to bring her dog right along with her while she temporarily stayed at the q/i site and recovered from her COVID-19 diagnosis.

PERMANENT SUPPORTIVE HOUSING PROJECT SPOTLIGHT

Hope On Alvarado

84 Units of PSH

Onsite ICMS Provider:

Project 180

Housing FSP Provider:

Project 180



- ODR's second purpose built, 100% ODR, project based permanent supportive housing project has begun the lease-up process. The project features 84 subsidized units for formerly homeless individuals who were diverted from LA County Jail and are participants in the ODR Housing PSH program.
- Services include both on-site ICMS services and on-site housing FSP mental health services.
- The building was constructed out of prefab modular units that were hoisted into place to assemble the 5 story building.



QUESTIONS AND DISCUSSION



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Videos provided by the Office of Diversion and Reentry – LA County Department of Health Services

- Follow this link to access all ODR video trainings in English and Spanish: <https://www.laodprevention.org/videos> . They are focused on the reentry and incarcerated population.

- Individual links provided below

SPANISH Subtitled:

- 4 minute training video(SPANISH subtitled) <https://vimeo.com/381272502>
- 8 minute training video (SPANISH subtitled): <https://vimeo.com/381347612>
- 15 minute training video (SPANISH subtitled): <https://vimeo.com/381350984>

ENGLISH:

- 4 minute training video (ENGLISH): <https://vimeo.com/381345331>

CONTACT US

FOR ANY QUESTIONS OR COMMENTS

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